

30 November 2018

ENVIRONMENT COMMITTEE

A meeting of the Environment Committee will be held on **THURSDAY 13 DECEMBER 2018** in the Council Chamber, Ebley Mill, Ebley Wharf, Stroud at **7.00 pm.**



Kathy O'Leary
Chief Executive

Please Note: This meeting will be filmed for live or subsequent broadcast via the Council's internet site (www.stroud.gov.uk). By entering the Council Chamber you are consenting to being filmed. The whole of the meeting will be filmed except where there are confidential or exempt items, which may need to be considered in the absence of the press and public.

AGENDA

- 1 APOLOGIES**
To receive apologies for absence.
- 2 DECLARATIONS OF INTEREST**
To receive declarations of interest.
- 3 MINUTES**
To approve the minutes of the meeting held on 11 October 2018.
- 4 PUBLIC QUESTION TIME**
The Chair of Committee will answer questions from members of the public submitted in accordance with the Council's procedures.
DEADLINE FOR RECEIPT OF QUESTIONS
Noon on Monday 10 December 2018.
Questions must be submitted in writing to the Chief Executive, Democratic Services, Ebley Mill, Ebley Wharf, Stroud and sent by post or by Email: democratic.services@stroud.gov.uk
- 5 WORK PROGRAMME**
To consider the work programme.
- 6 MEMBER REPORTS**
 - a) Planning Review Panel
 - b) Stroud Concordat
 - c) Performance Monitoring
 - d) Waste and Recycling Task and Finish Group

- 7 **APPOINTMENT OF PERFORMANCE MONITOR**
To appoint a performance monitor, following the resignation of Councillor Hayward.
- 8 **COMMUNITY INFRASTRUCTURE LEVY (CIL) GOVERNANCE AND SPENDING ARRANGEMENTS**
To recommend CIL governance and spending arrangements to Strategy and Resources Committee.
- 9 **MARKET TOWNS CENTRES INITIATIVE FUND**
To seek a recommendation to Strategy and Resources Committee of the allocation of the market towns initiative funds.
- 10 **ENVIRONMENT COMMITTEE REVENUE ESTIMATES - REVISED 2018/19 AND ORIGINAL 2019/20**
To present the revised Committee budget for 2018/19 and original 2019/20 revenue budget estimates for 2019/20.
- 11 **ENVIRONMENT STRATEGY UPDATE**
To advise Committee of the findings from the recent strategy consultation and work programme.
- 12 **FRAMPTON COMMUNITY DESIGN STATEMENT**
To adopt the above as supplementary planning advice (SPA).
- 13 **MEMBERS' QUESTIONS**
See Agenda Item 4 for deadline for submission.
- 14 **NOTICE OF MOTION**

A motion regarding Achieving Stroud District Carbon Neutral 2030 Commitment has been proposed by Councillor Pickering and seconded by Councillor Butcher.

Humans have caused irreversible climate change, the impacts of which are being felt around the world. Global temperatures have already increased by 1 degree Celsius from pre-industrial levels¹. Atmospheric CO₂ levels are above 400 parts per million (ppm)². This far exceeds the 350 ppm deemed to be a safe level for humanity. In order to reduce the chance of runaway global warming and limit the effects of climate breakdown, it is imperative that we as a species reduce our CO₂ equivalent (carbon equivalent) emissions from their current 6.5 tonnes per person per year to less than 2 tonnes as soon as possible. The latest information gives us 12 years to take emergency action in order to prevent global warming greater than 1.5°C³.

The Intergovernmental Panel on Climate Change (IPCC) recently released a report focussing on the impact that 1.5°C would have on the planet compared to 2°C. Above 1.5°C, the risks to humanity of floods, droughts, extreme heat and poverty become much greater. At current levels, the world is on course for 3°C of warming.⁴

In addition to the IPCC report, the World Wide Fund for Nature (WWF) has called for government leadership to make the changes necessary to reduce carbon emissions. According to the WWF Living Planet Report 2018, "*Earth is losing biodiversity at a rate seen only during mass extinctions*". The losses in vertebrate

species - mammals, fish, birds, amphibians and reptiles - averaged 60% between 1970 and 2014⁵.

Stroud District, and other local and regional authorities, have a role in contributing towards achievement of national, legally binding, carbon emissions reduction targets, as agreed at the 23rd Conference of the Parties to the United Nations Framework Convention on Climate Change.⁶

In Gloucestershire, the consequences of no action include:

- Increased risk of flash flooding and the resulting damages to buildings, crops, farmland and infrastructure as a result of more extreme rainfall events.
- Health problems due to increased heat stress, particularly for vulnerable adults and children.
- Increased costs associated with changes to crops and biodiversity.
- Higher energy costs.
- Crop failures associated with extreme heat, such as was experienced in 2018.⁷

There are significant economic, social and environmental benefits to be secured from these changes. Both the Government and the Committee on Climate Change believe the shift to a very low carbon energy future represents the best course for the country's economic development while lowering the risk of fuel poverty and reducing air pollution.⁸

The Committee acknowledges:

- That individuals cannot be expected to make carbon emissions reductions on their own. Society needs to change its laws, taxation and infrastructure to make low carbon living easier and the new norm.
- That greenhouse gas emissions result from both production and consumption.
- That Stroud District Council has already shown foresight and leadership when it comes to addressing the issue of climate breakdown, having met its corporate carbon reduction targets and in becoming the first Carbon Neutral Council in Europe.
- That the consequences of global temperature rising above 1.5°C are so severe that preventing this from happening must be humanity's number one priority.
- That the time for business as usual is over, as acknowledged by the recent action by Gloucestershire County Council, creating an additional cabinet role with responsibility for overseeing the authority's approach to prevention of, mitigation of and adaptation to climate change.
- Bold climate action can deliver local social and economic benefits in terms of new jobs, economic savings and sustainable livelihood opportunities, as well as improved wellbeing.

The Committee resolves:

- To ask Stroud District Council to endorse the 'Climate Emergency' announced by the administration on 16 November 2018⁹ and pledge to do everything within the Council's power to make Stroud District carbon neutral by 2030.

- To recommend to the Strategy and Resources Committee that initial funding of £200,000 from the business rate pilot gain, (expected to be a minimum of £500,000, and which has not been included in the base budget for expenditure¹⁰) is ring-fenced to support scoping and delivery of the Stroud District Carbon Neutral 2030 Commitment¹¹. These funds will support action:
 1. To set out a Plan of Action, including clear targets and transparent reporting, to develop District wide Locally Determined Contributions to complement National Determined Contributions in line with the Paris Agreement to limit global warming to 1.5C.
 2. To include planning and support in the District for adaptation to the climate change that is already happening.
 3. To develop a strategy for Stroud District Council to play a leadership role in promoting community, public and business partnerships for this Carbon Neutral 2030 Commitment throughout the District, County and region.
 4. To work with partner bodies across the county to ensure that the climate emergency is adequately reflected in the development and implementation of all county wide strategies and plans, including Gloucestershire 2050, the Gloucestershire Industrial Strategy, Gloucestershire Energy Strategy and Gloucestershire Transport Plans.
 5. To investigate all possible sources of external funding and match funding to support this commitment.
 6. To work with key partner organisations within the County and region to secure external funding.
 7. To report back on an annual basis to Council on progress made.
- To call on Central Government to provide additional powers and resources to support local and national action towards the 2030 target.

¹ [Climate Analytics – Global warming reaches 1oc above preindustrial, warmest in more than 11,000 years](#)

² [YaleEnvironment 360 - How the World Passed a Carbon Threshold and Why it Matters](#)

³ [BBC News – First call to save the world from 'climate catastrophe'](#)

⁴ [IPCC – Intergovernmental Panel on Climate Change - Reports](#)

⁵ [WWF Publications – Living Planet Report 2018](#)

⁶ [The Bonn-Fiji Commitment – Climate Summit of Local and Regional Leaders](#)

⁷ [Gloucestershire County Council, Cabinet Report – Responding to Climate Change](#)

⁸ [Gov.uk – Policy Paper – Clean Growth Strategy: Executive Summary](#)

⁹ [Stroud New & Journal – 'Climate emergency' declared, how councillors plan to tackle it](#)

¹⁰ [Recommendation from Strategy & Resources Committee on 4 October 2018 to Council on 18 October 2018 – Budget Strategy 2019/20 to 2022/23](#)

¹¹ Subject to confirmation of the funds being received at the end of the financial year 2018/19

Members of Environment Committee

Councillor Simon Pickering (Chair)
Councillor George Butcher (Vice-Chair)
 Councillor Chris Brine
 Councillor Paul Denney
 Councillor Jim Dewey
 Councillor Trevor Hall

Councillor Gary Powell
 Councillor Tom Skinner
 Councillor Haydn Sutton
 Councillor Brian Tipper
 Councillor Jessica Tomblin
 Councillor Tim Williams

ENVIRONMENT COMMITTEE

11 October 2018

7.00 pm – 7.55 pm

Council Chamber, Ebley Mill, Stroud

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Minutes

Membership

Councillor Simon Pickering (Chair)	P	Councillor Tom Skinner	A
Councillor George Butcher (Vice-Chair)	P	Councillor Haydn Sutton	A
Councillor Chris Brine	P	Councillor Brian Tipper	P
Councillor Paul Denney	P	Councillor Jessica Tomblin	P
Councillor Jim Dewey	P	Councillor Tim Williams	P
Councillor Gary Powell	P	1 Vacancy	

P = Present

A = Absent

Other Member(s) Present

Councillors Haydn Jones, Mossman and Kay

Officers in Attendance

Director of Development Services
Planning Strategy Manager

Principal Planning Officer
Democratic Services Officer

EC.025

APOLOGIES

Apologies for absence were received from Councillors Skinner and Sutton.

EC.026

DECLARATIONS OF INTEREST

There were no declarations of interest.

EC.027

MINUTES

RESOLVED

That the Minutes of the Meeting held on 13 September 2018 are approved as a correct record and signed by the Chair.

EC.028

PUBLIC QUESTION TIME

There were none.

The Chair introduced this item and explained that a decision had been deferred for a month. Discussions have taken place to ensure that national policy and the views of the public have been taken into account. Meetings of the Planning Review Panel and training for all Members have also been undertaken. The Chair of the Planning Review Panel had made it clear to Members that the Panel does not make policy or decisions; it can only refer recommendations to Committee.

The Director of Development Services and Planning Strategy Manager explained to members the proposed amendments to the consultation document, to progress key issues, top priorities and local needs over the next 20 years. The amendments to the document included:

- Change of name of the consultation document to emerging strategy with consequential changes to replace “preferred” with “emerging” or “potential”.
- Additional wording to make clear that if sites on the Gloucester fringe at Whaddon and south of Hardwicke are not needed to meet Gloucester’s needs then they could come back into the strategy.
- Identifying the priority within the Stonehouse parish cluster for delivering a new station on the Bristol to Birmingham main line at Bristol Road, Stonehouse.
- Additional wording identifying the need for improvements to public transport and support for a new station.

Councillor Brine proposed a motion to adopt the emerging document as a consultation draft; this was seconded by Councillor Denny.

Councillor Pickering proposed an amendment to accept the proposed changes to the document which was seconded by Councillor Brine.

Members debated the proposed changes to the emerging document. Concern was expressed that the document did not include the public views from previous consultation. The Planning Strategy Manager explained how the document accurately reflected the views expressed in terms of the strategy options.

The motion to approve the proposed changes to the emerging document was put to the vote. This was carried.

Members debated the emerging document as amended. The Planning Strategy Manager confirmed that consultation would begin 16 November 2018 to 18 January 2019. The final decision to adopt the review of the plan would be submitted to Full Council in 2020.

When being put to the vote this was carried with 6 votes in favour and 2 votes against.

- RESOLVED**
1. **Approve the content of the Preferred Strategy paper (Appendix A) for the purposes of public consultation commencing October 2018.**
 2. **Delegate to the Director of Development Services the authority to make minor textual and formatting changes to the draft document for public consultation.**

EC.030

MEMBERS' QUESTIONS

There were none.

The meeting ended at 7.55 pm.

Chair

STROUD DISTRICT COUNCIL
ENVIRONMENT COMMITTEE

**AGENDA
ITEM NO**

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13 DECEMBER 2018

WORK PROGRAMME

Date of meeting	Matter to be considered (ie insert report/project title)	Notes (eg lead member and officer)
07.02.19	Work Programme 2018/19	Leads: Chair and Director of Development Services
	Member Reports a) Planning Review Panel b) Stroud Concordat c) Waste and Recycling Task and Finish Group	Leads: Cllr N Studdert-Kennedy Cllr S Pickering Cllr S Pickering
	Budget Monitoring Report 2018/19	Lead: Accountancy Manager
28.03.19	Work Programme 2018/19	Leads: Chair and Director of Development Services
	Member Reports a) Planning Review Panel b) Stroud Concordat c) Performance Monitoring d) Waste and Recycling Task and Finish Group	Leads: Cllr N Studdert-Kennedy Cllr S Pickering Cllr J Tomblin Cllr S Pickering
	Budget Monitoring Report 2018/19	Lead: Accountancy Manager
	Green Infrastructure, Sport and Recreation Study	Principal Planning Officer

Information Sheets

Ref/Date	Topic	Author
E-2018/19-001 23 August 2018	Fly-Tipping Enforcement Update	Solicitor Advocate and Deputy Monitoring Officer

Items for future meeting

Community Involvement

STROUD DISTRICT COUNCIL
ENVIRONMENT COMMITTEE

**AGENDA
ITEM NO**

13 DECEMBER 2018

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Report Title	COMMUNITY INFRASTRUCTURE LEVY (CIL) - GOVERNANCE AND SPENDING ARRANGEMENTS
Purpose of Report	To recommend CIL governance and spending arrangements to Strategy and Resources Committee.
Decision(s)	The Committee RECOMMENDS to Strategy & Resources that: (1) Bids from strategic infrastructure providers are invited subject to completion of the form attached at Appendix A; and (2) Funding commitments are agreed according to performance against the criteria set out in the matrix attached at Appendix B.
Consultation and Feedback	Members of Planning Review Panel have considered these proposals and they have been amended to take account of points raised.
Financial Implications	<p>The reports sets out the process for allocating CIL funds held by the Council. This process will be incorporated with the Capital Strategy to be considered by Strategy & Resources in January 2019, and consideration on the use of CIL funds will be in accordance with the wider principles of that strategy.</p> <p>The Council can itself bid for funds for infrastructure projects for inclusion in its own capital programme and these bids will go through this same assessment process.</p> <p>The report sets out an overall level of CIL receipts that have been received to date, along with an indication of the total amount that will be due based on planning permissions already granted. CIL is likely to form an increasingly important part of the Council's capital programme to ensure the delivery of strategic infrastructure against that set out in the Local Plan.</p> <p>Andrew Cummings Head of Finance & Section 151 Officer Email: andrew.cummings@stroud.gov.uk</p>

Risk Assessment	Risk Assessment: The decision-making procedures as set out in this report should help alleviate the risk of CIL payments being apportioned inappropriately.
Legal Implications	As is set out in the report, CIL contributions may only be spent on infrastructure projects in accordance with the CIL Regulations 2010. Subject to that requirement, the Council has discretion as to how the contributions are allocated. The decision matrix is designed to assist decision makers in prioritising competing claims for CIL funding by highlighting the relative merits of each proposed scheme. R.2711D.2811C.2711 Mike Wallbank Solicitor and Deputy Monitoring Officer Tel: 01453 754362 Email: Mike.Wallbank@stroud.gov.uk
Report Authors	Pippa Stroud, Policy Implementation Manager Tel: 01453 754099 Email: pippa.stroud@stroud.gov.uk Mark Russell, Planning Strategy Manager Tel: 01453 754305 Email: mark.russell@stroud.gov.uk
Options	Options are: 1. approve the proposed arrangements for spending CIL income; or 2. amend the proposed arrangements for spending CIL income, or 3. delay the proposed arrangements for spending CIL income for further internal discussion.
Performance Management Follow Up	Annual and quarterly update reports will be considered by Environment Committee as part of the budgetary process to manage the spending of CIL income.
Background Papers/ Appendices	Appendix A: Bid proforma Appendix B: Assessment matrix

1. INTRODUCTION / BACKGROUND

1.1 Community Infrastructure Levy (CIL) was introduced by government in 2010 as a mechanism to fund the infrastructure required to deliver Local Plan growth strategies. The District Council adopted CIL in February 2017 and implemented the charge from April 2017. CIL partially replaces the s.106 arrangements which secure payments through the planning system for the infrastructure necessary for new development.

1.2 CIL liability is calculated per m² of new dwellings (£84.34/m²) and retail warehouses (£79.06/m²), of which either 15% or 25% goes to neighbourhoods according to their NDP status and 5% is retained by the

local authority to cover the costs of administrating the scheme. The remainder of the funding collected is held by the local authority to be spent on capital infrastructure projects.

- 1.3 CIL payments are triggered by the commencement of development and can be paid in instalments. Original forecasts estimated that after a slow build up total CIL income could reach an annual rate of £600k.
- 1.4 At time of writing, 16 months after CIL launch, profiles show that a total of £793,576 funds *could* be collected by CIL, dependent on a number of factors, with an actual figure of just over £300,000 currently due for collection and funds of £126,185 collected. However, CIL revenue would significantly increase if a large windfall housing or retail scheme were to be approved.
- 1.5 Council resolved in January 2017 that a report should be prepared in due course to consider an appropriate mechanism to prioritise spending on qualifying infrastructure projects.

2. ISSUES FOR CONSIDERATION

- 2.1 The strategic infrastructure projects that CIL can be spent on are outlined in the adopted Regulation 123 list and related Infrastructure Delivery Plan, and are broadly grouped into capital infrastructure items such as education, social infrastructure, transport and strategic flood risk.
- 2.2 However, CIL income will not be sufficient to meet all the district's infrastructure needs and as a result, spending governance needs to be put in place alongside a robust methodology for prioritising CIL infrastructure investment decisions in the context of constrained income.
- 2.3 There are a number of strategic infrastructure providers including the County Council, the Environment Agency and the Highways Agency who are likely to seek CIL funding to support capital infrastructure projects. We will work with relevant providers to agree standard formulae and mechanisms to underpin funding requests.
- 2.4 Social infrastructure projects such as community halls or local open space or sports provision are not 'strategic' as such and should be funded via the parish proportion of CIL, should the relevant town or parish council wish to do so.

3. CONCLUSION / RECOMMENDATION

- 3.1 It is proposed that infrastructure providers should have the opportunity to submit bids to the Council at any time during the calendar year, utilising the proforma attached at Appendix A. These bids, unless urgent, will then be assessed annually and a report brought to autumn Environment and then Strategy and Resources Committees in order for investment recommendations to be considered as part of the Council's wider capital

programme. Any funding commitments made will have to be contingent on the CIL funds being received as projected.

- 3.2 Infrastructure providers will generally submit bids on a proactive basis. However, should an infrastructure requirement become evident, officers will invite providers to bid for funding for specific identified projects.
- 3.3 Should the need arise for urgent consideration of an infrastructure funding request, a standalone report can be brought to earlier committees for consideration.
- 3.4 It is proposed that submitted bids will then be assessed according to the matrix attached at Appendix B. This matrix ensures that only bids which fall under the statutory Regulation 123 list will be considered, and will be prioritised according to their alignment with Local Plan priorities.

APPENDIX A

CIL Strategic Infrastructure Bid Proforma

Project:.....

Question	Answer
Reg.123 list category	
Is the project 'strategic' or 'local' in nature?	
How does the project relate to infrastructure for schemes either allocated within or in accordance with the Local Plan?	
Is the project within the Local Plan IDP – either marked as critical, essential or desirable?	
Is there more recent evidence available to justify the project if it is not within the Local Plan or IDP?	
Are there other funding sources available for funding the project? Please list sources / amounts.	
Is there a specific trigger or timing required for this project within this financial year?	
Any other information.	
Amount of CIL funding sought	

CIL Strategic Infrastructure Decision Matrix

Project:

Partner.....

Location.....

Exacom Ref:

Part A

Question	Yes	No
Does the project fall within the Reg.123 list?		
Is the project strategic?		
Both Yes? Complete Part B		

Part B

Question	Details
Does the project deliver infrastructure for schemes either allocated within or in accordance with the Local Plan?	
Is there more recent evidence available to justify the project if it is not within the IDP?	
Is the project supported by the infrastructure provider?	
Is the project within the Local Plan IDP – either marked as critical, essential or desirable?	
Are there other funding sources available for funding the project (not envisaged in 2016 IDP)	
Is there a specific trigger or timing required for this project within this financial year?	
Recommendation:	

STROUD DISTRICT COUNCIL
ENVIRONMENT COMMITTEE

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ITEM NO**

13 DECEMBER 2018

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Report Title	MARKET TOWNS CENTRES INITIATIVE FUND
Purpose of Report	To seek a recommendation to Strategy and Resources Committee of the allocation of the market towns initiative funds.
Decision(s)	The Committee RECOMMENDS to Strategy & Resources that the Market Towns Initiative Capital fund is allocated to individual town councils as identified at Appendix A.
Consultation and Feedback	Individual discussions have been held with representatives of the relevant town councils.
Financial Implications and Risk Assessment	<p>(As part of the Capital Budget Strategy, funding of £200k has been allocated over the next 3 years to support the Market Towns Initiative Fund (as set out in 3.1). This funding is subject to match funding from the host Town Council resulting in an overall project cost of £400k. It is recommended that SDC will monitor the projects in Appendix A in partnership with the relevant Town Councils.</p> <p>Adele Rudkin, Accountant Tel: 01453 754109 Email: adele.rudkin@stroud.gov.uk</p> <p>Risk Assessment: Monitoring of delivery will take place in order to mitigate the risk of non-delivery of projects or misuse of funds.</p>
Legal Implications	<p>It is for the committee to assess the benefits of the proposed funding allocations in light of the findings of the report at Appendix A. Subject to that, there are no legal implications arising from this report. R.2211D.2811C.2611</p> <p>Mike Wallbank Solicitor and Deputy Monitoring Officer Email: Mike.Wallbank@stroud.gov.uk</p>
Report Author	<p>Pippa Stroud, Policy Implementation Manager Tel: 01453 754099 Email: pippa.stroud@stroud.gov.uk</p>
Options	Capital funds could instead be returned to base budget in order to increase the funds available to the Council's MTFP.

Performance Management Follow Up	Monitoring will take place to ensure that the funding is taken up and spent in line with submitted proposals.
Background Papers/ Appendices	Appendix A: proposed Market Towns Initiative allocations. Future of Town Centres Report: https://www.stroud.gov.uk/media/640458/future-of-town-centres-final.pdf

1. INTRODUCTION / BACKGROUND

- 1.1 In 2017 the Council undertook a retail review, which focussed on the main town centres within the District consisting of Stroud, Nailsworth, Stonehouse, Dursley and Wotton-under-Edge.
- 1.2 This review, The Future of Town Centres, was published in August 2017 and considers how these town centres could look and function in 2031. The review also considers the policy levers which may be available to the Council to modify negative effects or boost positive change.

2. ISSUES FOR CONSIDERATION

- 2.1 As part of the review process, investigatory meetings were held with the town councils in order to gain an understanding of their view of the town and how future prospects could be influenced. 'SWOT' analyses (Strengths, weaknesses, opportunities and threats) of each town were undertaken as part of this exercise. The outputs of these analyses can be found in the appendix to the review.
- 2.2 In response, in 2018 the Council allocated a budget of £200,000 over the next three years to a Market Towns Initiative Fund to support capital projects within town centres. The funding is to be made available subject to match funding being made available from the host town council, resulting in an overall spend of £400,000.

3. CONCLUSION / RECOMMENDATION

- 3.1 The Market Towns Initiative Fund makes the following funding available:

18/19	19/20	20/21	Total
£100,000	£50,000	£50,000	£200,000

- 4.0 Accordingly, meetings were held with representatives of the five town councils to discuss the funding and potential projects that this could support. As a result, indicative allocations for each year have been set out at Appendix A.

These indicative allocations have been made to reflect the likely deliverability of the schemes put forward within each relevant financial year. Given that some projects inevitably progress more slowly than

anticipated, while others can progress more quickly, these indicative allocations may need to be amended for 19/20 or 20/21. If this is the case, a further report will be brought before this committee.

- 4.1 Light touch monitoring of take-up and spending of these allocations will be undertaken in with partnership with the town councils.

Appendix A

Town	Project	Amount requested	18/19	19/20	20/21	Total
Dursley	Car park: acquisition and demolition of Newsquest Building	£40,00	£40,000	-	-	£40,000
Nailsworth	Market Street accessibility scheme, town centre improvements, civic centre relocation	£50,000	£5,000	£15,000	£15,000	£35,000
Stonehouse	Wharfdale Way, station signage, Oldends Community Hall.	£78,235	£6,400	£6,925	£30,000	£43,325
Stroud	Station masterplan, signage.	£50,000	£44,700	£5,300	-	£50,000
Wotton	Improvements to proposed car park, Old Town toilets rebuild.	£43,000	£3,900	£20,000	£5,000	£28,900
Total			£100,000	£47,225	£50,000	£197,225

ENVIRONMENT COMMITTEE

13 DECEMBER 2018

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Report Title	ENVIRONMENT COMMITTEE REVENUE ESTIMATES – REVISED 2018/19 AND ORIGINAL 2019/20
Purpose of Report	To present to the committee the revised estimates for 2018/19 and original estimates for 2019/20
Decision(s)	The Committee RECOMMENDS to Strategy and Resources Committee The revised Environment budget for 2018/19 and original 2019/20 revenue budget are approved.
Consultation and Feedback	Consultation has been undertaken with residents and businesses. Feedback on the outcome of the consultation will be provided to Strategy and Resources committee at the meeting
Financial Implications & Risk Assessment	The revenue and capital budgets for 2019/20, as detailed in this report, will be included in the General Fund Estimates report and incorporated into the Council's MTFP being considered by Strategy and Resources committee in January 2019. David Stanley, Accountancy Manager Tel: 01453 754100 Email: david.stanley@stroud.gov.uk
Legal Implications	This report forms part of the budget setting process for 2019/20 which involves the Council calculating capital and revenue estimates for its General Fund. The committee needs to be satisfied the proposed recommendations are appropriate, in reliance on professional financial advice. Nicola Swan Interim Head of Legal & Monitoring Officer Tel: 01453 754369 Email: nicola.swan@stroud.gov.uk
Report Author	Adele Rudkin, Accountant Tel: 01453 754109 Email: adele.rudkin@stroud.gov.uk
Options	The Administration will be considering its budget options at the Strategy & Resources Committee meeting on 17 January 2019. Council will consider the overall budget position for 2019/20 on 24 January 2019.
Background Papers and Appendices	None

Background

1. The Budget Strategy report to Strategy and Resources Committee in October 2018 set out the way in which the Council would approach setting budgets for the forthcoming financial year.
2. Members will be aware from both the 2018/19 budget and MTFP (approved in January 2018) and the Budget Strategy reports, the Council is facing a number of financial challenges in 2019/20 and future years. A budget deficit has been forecast in the latter part of the medium term due to anticipated reductions in the level of government funding, and inflationary and cost pressures across the Council's services. The service committee's revenue budgets have been prepared in accordance with the budget framework set out in the Budget Strategy report.
3. The Medium Term Financial Plan (MTFP) report to Strategy and Resources will set out a projection of General Fund Expenditure over the medium term 2019/20 to 2022/23. This report sets out a more detailed analysis of the changes to the Environment Committee budget for 2018/19 (Revised Estimates) and 2019/20 (Original Estimates).
4. **It would be helpful where members have questions on matters of detail if they could be referred to the report author or the appropriate service manager before the meeting.**

Revenue Budget position

5. The original budget for the Environment Committee was £4.749m. This is then used as the base budget for the 2018/19 revised estimates and 2019/20 original estimates, incorporating changes arising from unavoidable inflationary cost pressures, budget pressures and efficiency savings. These estimates have only changed from the original budget approved in February 2018, as a result of items reported to the committee in budget monitoring reports. Indicative revenue budgets were included in Appendix A of the September budget monitoring report and were based upon assumptions and known changes at the time. Budgets presented in this report will differ as a result of more detailed work undertaken by budget holders/finance team etc.
6. The original estimate for Environment Committee Budget for 2019/20 is **£5.462m, an increase of £713k** on the base budget. This is largely due to the following significant budget changes:
 - Technical adjustments of **(£153k)** (para 9)
 - Pay inflation **£58k** (para 10)
 - Budget pressures of **£753k** (para 8 and table 5)
 - Budget and efficiency savings of **(£16k)** (para 11 and table 5)
 - Insurance savings of **(£7k)** as a result of a review of the insurance requirements of the Council undertaken in April and May prior to the full retender over the summer
 - Workforce planning savings of **(£25k)** (para 12 and table 5)
7. An updated estimate of the Committee's budget will be presented to Strategy and Resources committee in January 2019. There may be minor changes to the committee in this report around the Multi-Service Contract (para 8 below).

Table 1 – Summary of changes from the 2018/19 Original Budget

Environment Committee	2018/19 Original Estimate (£'000)	2018/19 Revised Estimate (£'000)	2019/20 Original Estimate (£'000)
[a] Original Budget	4,749	4,749	4,749
[b1] In-year virements			(31)
[b2] Technical Adjustments		(42)	(153)
[c] Reversal of Prior-year Budget Proposals			
[d] Pay Inflation 2019/20			58
[e] Price & Income Inflation			135
Base Budget	4,749	4,707	4,757
[f] Previous Policy Decisions			
[g] Budget Pressures			753
[h] Efficiency Savings			(16)
[i] WFP Savings			(25)
[j] Recharge Adjustment *			0
[k] Insurance Adjustment			(7)
Net Service Revenue Expenditure Budget	4,749	4,707	5,462

(Table subject to rounding's)

8. Multi Service Contract (Ubico)

The narrative below and the supporting table include costs associated with the Multi-Service contract which are not the responsibility of Environment Committee (i.e. Building Cleaning, Grounds Maintenance). However, as the vast majority of service delivery falls within the remit of this committee, it would seem appropriate to include all elements of the contract within this report. Table 1, 4 and 5 of this report only contain the multi-service budgets that this committee has responsibility for so do not directly reconcile to the budgets shown in Table 2.

Members will be fully aware of the cost pressures on the Multi-Service contract, given the level of overspend reported in the budget monitoring reports in 2017/18 and 2018/19. It is also worth noting that the gross expenditure and income budgets associated with the Multi-Service contract were not amended at service level. Whilst additional funding was agreed by Council in January 2017 (£1.15m over 4 years), this was held as a contingency budget centrally so as not to disturb the financial reporting process through the service committees.

The January 2018 MTFP was prepared in the absence of detailed contract cost information from Ubico for 2018/19. The view taken at the time was to maintain the gross contract cost at around £5.4m over the medium term through a review of service costs and identification of contract efficiencies (as agreed in the Action Plan) resulting in little change to the Council's budgets. Clearly this has not been achieved.

Provision was made in the 2017/18 outturn report to Strategy and Resources committee in May 2018 to set aside £0.600m in an earmarked reserve to mitigate anticipated cost pressures likely in the MTFP.

For 2019/20, service budgets will be amended to reflect the gross expenditure and income budgets required to support service delivery, with any central contingency allocated directly to the service.

The 2019/20 gross expenditure budget for the Multi-Service contract has been included in the revenue estimates at £5.873m – an increase of £1.240m over the amount of expenditure previously budgeted for, with non-contract budgets increasing by £0.171m largely as a result of reallocations. At the same time, an additional £0.749m of service income from recycling credits, incentive payment and other recycling income has been budgeted for. This reduces the net increase to £0.579m. Table 2a shows the impact on the Council's budgets, with Table 2b showing the changes to the contract sum (and subsequent outturn) since 2016/17 for context.

Discussion has taken place with Ubico much earlier this year on the contract sum, with a robust dialogue around the Council's expectations. It should be noted that the current draft 2019/20 contract sum from Ubico has yet to be formally agreed and it is the final amount may be subject to change owing to validation work being undertaken by the finance team. This report has assumed the draft contract amount of £5.873m (this includes an additional round of £95k to support the increased demand on recycling and the contract). An update will be provided in the report to Strategy and Resources committee and Council in January 2019.

Whilst an element of budgeted increase in expenditure can be seen as multi-year inflationary catch-up or growth due to additional recycling rounds, this still represents a significant additional use of the Council's limited revenue resources.

There remains risk around income from recycling credits, incentive payment and income from the sale of recyclate. As such, members may need to review the level of service provision in future years should the financial position become unsustainable.

Table 2a – Multi Service Contract change from 2018/19

	2018/19 Original (£'000)	2019/20 Original (£'000)	Budget Change (£'000)
Multi Service Contract			
Ubico contract			
Refuse Waste (inc Dog Waste)	1,135	1,293	158
Food Waste	374	851	477
Recycling	1,513	1,837	324
Garden Waste	234	426	191
Bulky collections	88	87	(1)
Street Cleansing	586	634	48
Building Cleaning	344	290	(54)
Grounds Maintenance	360	456	96
Gross UBICO Contract Cost	4,634	5,873	1,240
Waste & Recycling costs	148	109	(38)
Recylate Waste Disposal costs	320	739	419
Garden Waste administration costs	58	48	(10)
Other non-contract costs	13	13	0
Central contingency	200	0	(200)
OTHER - Multi Service Costs	739	910	171
JWP Incentive Payment	(133)	(350)	(217)
Recycling Credits	(549)	(650)	(101)
Recyclate Waste Disposal Income	(90)	(544)	(454)
Other waste income	(60)	0	60
Garden Waste subscriptions	(451)	(451)	0
Bulky Waste Collections	(43)	(80)	(37)
INCOME - Multi Service Income	(1,326)	(2,075)	(749)
NET BUDGET - Multi Service Cost	4,046	4,708	662
NET BUDGET - GF only	3,790	4,369	579

Table 2b – Contract Sum and Outturn position

	2016/17 Contract Sum ** (£'000)	2017/18 Contract Sum (£'000)	2017/18 Outturn (£'000)	2018/19 Contract Sum (£'000)	2018/19 Forecast Outturn P7 (£'000)	2019/20 Contract Sum (£'000)
Multi Service Contract (Ubico)						
Refuse Waste (inc Dog Waste)	1,229	1,152	1,254	1,234	1,256	1,293
Food Waste	525	813	838	920	808	851
Recycling	1,523	1,637	1,623	1,591	1,773	1,837
Garden Waste	286	323	329	369	458	426
Bulky collections	0	88	83	91	91	87
Street Cleansing	640	669	601	615	621	634
Building Cleaning	320	323	322	328	299	290
Grounds Maintenance	449	446	423	492	444	456
Gross UBICO Contract Cost	4,971	5,452	5,473	5,639	5,751	5,873

** This is the full year equivalent contract sum. Ubico service started 01 July 2016 with a pro-rata contract sum of £3.782m and an Outturn of £4.048m

9. Technical adjustments/In year virements

In year virements include centralisation of service software budgets to ICT (across all committees) and alignment of budgets to agreed establishment structures. Technical adjustments include the 2018/19 1% salary inflationary catch up, re-structuring changes to budgets across the committees following the workforce plan review and MSC allocation of correct budget.

10. Inflation

d) Pay Inflation

The 2019/20 salary budgets have been increased by an initial 2% in line with budget strategy.

e) Price inflation

Gas and electricity supplies have seen a significant inflationary increase due to the renewal of both contracts from the beginning of October. Software budgets have been increased by CPI in line with budget strategy.

11. Budget Pressures & Efficiencies

Table 5 provides a detailed overview of the budget pressures and efficiencies for 2018/19 and 2019/20, which have been incorporated into the General Fund budget.

Budget Pressures include MSC additional budget of **£708k** (as per Table 5) and additional planning resource of **£45k**.

An efficiency saving of **(£16k)** within Market town Projects has been realised after re-allocation of budgets to General fund Housing.

12. Workforce Plan

Workforce plan phase 2 reviews that have been completed and implemented for Regeneration for this Committee. The table below outlines the net post reductions across these services. Please note that the reductions within Regeneration will impact over several committees.

Number of net post reductions

Phase 2 WFP	Net post reductions
Regeneration	-3

At the time of writing this report, Phase 3 of the Workforce plan have commenced. Planned service reviews which effect this Committee include Planning and Environmental Health. There may be may some future impact on the Environment Committee budgets when these have completed.

13. CAPITAL

Table 3 below outlines the capital schemes that the committee is responsible for. The budget monitoring report to Strategy and Resources committee in October

2018 made some minor amendments to the committee's capital schemes and these are reflected in the table below.

These changes have been reflected in the table below, but at this stage, not further changes have been incorporated into the Capital Programme. Council will consider the Capital Programme and the Capital Strategy at their meeting in January 2019.

Table 3 – Capital schemes 2018/19 and 2019/20

	2018/19 Original Estimate (£'000)	2018/19 Revised Estimate (£'000)	2019/20 Revised Estimate (£'000)
Environment Capital Schemes			
Canal - Phase 1A	-	-	-
Canal Regeneration (Saul to Stonehouse)	553		
Canal - Phase 1B (Development)		1,474	732
Canal - Phase 1B (Delivery)			
MSC - Vehicles	250	619	684
Wallbridge	190	100	-
Stroud District Cycling & Walking	100	100	100
Market Town Centres	100	100	50
Subtotal Environment	1,193	2,393	1,566

Note:

Canal Phase 1B (Development) scheme is shown as 'gross', with the funding is broken down as follows:

	2018/19 Revised Estimate (£'000)	2019/20 Revised Estimate (£'000)	TOTAL (£'000)
Canal - Phase 1B (Development) - Funding			
Project costs	1,474	732	2,205
Heritage Lottery Fund (Grant)			(843)
Stroud District Council			(378)
Other partners (Canal and Rivers Trust, GCC)			(237)
Volunteer time			(445)
Fundraising (Cotswold Canals Trust)			(303)
Total Funding			(2,205)

14. Canal Phase 1A

Whilst Phase 1A of the Canal Restoration Project has been completed with Heritage Lottery Fund (HLF) sign-off, there remains a small number of issues to resolve, largely around validation of contractor final accounts for the work completed at Wallbridge and remedial work at Dudbridge Lower Lock. Whilst some of these costs can be contained within existing resources (i.e. s106 payment), there may be a need to allocate additional council resources. This will need to be considered by Strategy and Resources in January 2019.

15. Canal Phase 1B (Stroudwater Connected) – Development

Phase 1B (Stroudwater Connected) of the Canal Restoration Project is now shown as Development and Delivery phases, reflecting the nature of the Round 1 funding from the HLF. The Development phase will continue until December 2019 when a Round 2 bid is made to the HLF. Should this be successful, funding for the Development Phase will be released. Details of each phase were contained within the report to Strategy and Resources in May 2018 <https://www.stroud.gov.uk/media/682318/item-7-stroudwater-navigation-connected-regeneration-cultural-and-natural-heritage-for-everyone.pdf>

16. MSC Vehicles

An updated vehicle replacement programme has been agreed between the Council and Ubico and will be kept under annual review. Additional vehicles have been purchased during the current financial year to reduce costs over the longer term. The vehicle replacement programme highlights an ongoing need to allocate capital resources to replace and enhance the Multi-Service contract fleet on a rolling basis. If key vehicles are not replaced this will lead to significant additional lease/short-term hire costs over and above the contract costs outlined in paragraph 8 of this report.

17. Wallbridge

The Capital programme has been updated to reflect the available resources (£90k from Stroud District Council, £10k from Stroud Town Council)

18. Market Town Centres

Agenda Item 9 of this committee provides members with an update on the Market Town Centres capital scheme.

Further detail on the capital schemes was contained in the Capital Projects Monitoring report in May 2018 <https://www.stroud.gov.uk/media/682438/item-8-capital-project-monitoring.pdf>

Table 4 – Detailed service estimates

ENVIRONMENT	2018/19 Original Estimate (£'000)	2018/19 Revised Estimate (£'000)	2019/20 Original Estimate (£'000)
Canal Partnership	7	7	6
Subtotal Canal	7	7	6
Director (Development Services)	116	117	119
Head of Health and Wellbeing	70	71	72
Environmental Health Team	149	149	126
Contaminated Land	32	32	28
Dog Warden Service	78	78	79
Environmental Protection	153	154	156
Food Safety	150	151	154
Health and Safety	86	87	89
Land Drainage	38	39	39
Public Health	43	43	44
Pest Control	6	7	5
Port Health	2	2	2
Planning Liaison	14	14	14
Subtotal Environmental Health	751	757	736
Planning and Building Control Admin	258	261	266
Building Control	(186)	(202)	(244)
Securing Dangerous Structures	9	10	10
Building Regulation Enforcement / Advice	36	58	60
Subtotal Statutory Building Control	117	126	92
Planning Strategy	306	311	309
Subtotal Planning Strategy/Local Plan	306	311	309
Development Control	(267)	(261)	(241)
Trees	42	43	43
Conservation	59	59	60
Planning Appeal Costs	69	70	71
Enforcement	106	107	109
Footpath Diversion	(2)	(2)	(2)
Subtotal Development Control	7	15	41

ENVIRONMENT	2018/19 Original Estimate (£'000)	2018/19 Revised Estimate (£'000)	2019/20 Original Estimate (£'000)
Street Naming	(4)	(4)	(6)
Land & Property Custodian	0	(28)	(36)
Subtotal Land Charges & Street Naming	(4)	(31)	(42)
Economic Development	54	35	35
Market Town Projects	24	16	0
Regeneration	82	65	56
Subtotal Economic Development	161	116	91
Energy Efficiency	71	71	71
Subtotal Carbon Management	71	71	71
MSC: Refuse Collection	1,116	1,116	1,320
MSC: Food Waste	341	341	511
MSC: Recycling	1,181	1,181	1,433
MSC: Bulky Waste	45	45	7
MSC: Garden Waste	(153)	(153)	29
MSC: Street Cleansing	599	607	647
Subtotal Waste and Recycling: MSC	3,128	3,136	3,947
Waste and Recycling: Other	19	11	20
ENVIRONMENT Total	4,749	4,707	5,462

Table 5 – Budget Pressures and Efficiencies

TYPE	SERVICE	REASON FOR EFFICIENCY/PRESSURE	2018/19 000's	2019/20 000's
BP	Waste & Recycling	MSC Contract Budget pressure		708
BP	Development Control	Senior Planning Officer STR5 additional post		45
Subtotal - Pressures				753
ES	Market Town Projects	Removal of excess budget as service no longer running		-16
ES	Various	Work Force Plan Review savings- Regeneration		-25
Subtotal - Efficiencies				-41
Total Environment Pressures and Efficiencies				712

Note on Multi-Service Contract budget changes:

Table 2 of this report shows a net change in the MSC budgets of £0.579m, with Table 5 above showing a net change of £0.708m

In effect, the difference of £0.129m is due to non-Environment committee budget changes:

- HRA-funded services (Building Cleaning, Grounds Maintenance)
- Reduction in Contingency (as per Council January 2017)
- Grounds Maintenance/Building Cleaning (CS&L/S&R)
- Subscription Rooms budget removed (service not being provided)
- Rounding's being the remaining difference

As per Table 2a	579
Add back: HRA changes	84
Add back: Non-ENV	(40)
Add back: Contingency (net change)	100
Add back: Subscription Rooms	(17)
ENV Committee changes	706

STROUD DISTRICT COUNCIL
ENVIRONMENT COMMITTEE

**AGENDA
ITEM NO**

13 DECEMBER 2018

11

Report Title	ENVIRONMENT STRATEGY UPDATE
Purpose of Report	To advise Committee of the findings from the recent Strategy consultation and to agree the work programme.
Decision(s)	The Committee RESOLVES to: (1) Agree the Priorities for the revised Environment Strategy and (2) Agree the draft Environment Strategy work programme
Consultation and Feedback	Detailed within the report
Financial Implications and Risk Assessment	There are no direct financial implications arising from this report. The future work plan programme may attract financial implications but this will need to be addressed on subsequent Committee Reports. Adele Rudkin/ Accountant Tel: 01453 754109 Email:adele.rudkin@stroud.gov.uk Risk Assessment There is a risk that lack of an appropriate Strategy and subsequent separate work programme might inhibit the Council's ability to demonstrate its commitment to continuing to support the protection and enhancement of the environment
Legal Implications	There are no legal implications arising directly from this report. Specific legal advice can be provided regarding the projects and schemes set out in the report prior to their implementation. Mike Wallbank, Solicitor and Deputy Monitoring Officer Email: Mike.Wallbank@stroud.gov.uk
Report Author	Name Petula Davis Principal Project Officer Tel: 01453 754289 Email: Petula.Davis@stroud.gov.uk
Options	The Council can chose not to have an Environment Strategy and not to invest in any initiatives that are not part of its statutory function.
Performance Management Follow Up	Quarterly monitoring reports to Committee by the Performance Monitoring Members

1. BACKGROUND

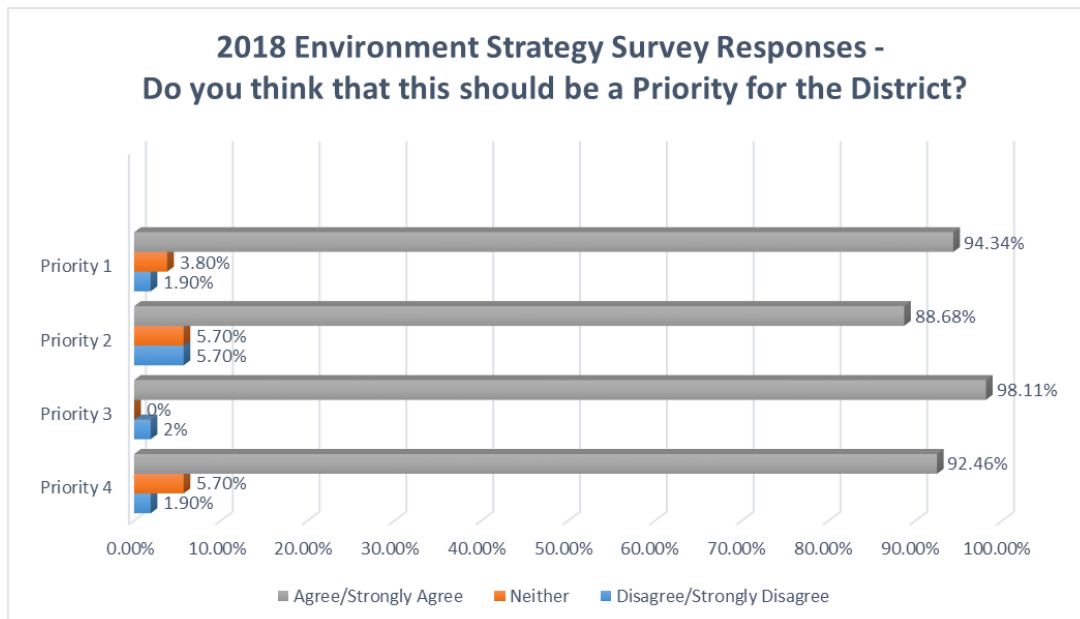
1.1 At the June 2018 meeting the Environment Committee agreed the priorities on the revised Environment Strategy subject to public consultation. The 4 revised priorities are:

- **Priority 1 - A Circular Economy**, *Thriving now, thriving in the future*; Financial prosperity today is no good if we use the resources our children will require tomorrow. We must consider the whole life costs of our purchases and not waste them. When we have finished with them we must repair, reuse and recycle and use them again. A sustainable economy should leave no trace.
- **Priority 2 - Climate Change**, *The biggest threat we face*; Man made climate change is the biggest threat humanity faces. We must adapt and increase our resilience to changes in weather patterns. We therefore must take steps to prevent levels of CO2 rising, by using less energy and what we do use must be greener, cleaner and smarter.
- **Priority 3 - Protecting the Environment**, *Caring for our natural world*; we are all the custodians of Stroud District, we are looking after it for future generations. It is our mission to hand it on to them in a better state than it was handed to us.
- **Priority 4 - Sustainable Communities**, *Planning today for a better tomorrow*. We must continue to ensure that the communities we plan and build today will still be vibrant places where people can and want to live long now and in the future.

2. Consultation

2.1 The purpose of the Strategy consultation was to understand the views of the wider community on the new priorities, the results from which would show (or not), support for the Priorities and help to inform the subsequent action plan.

2.2 The consultation ran from 9 July 2018 until the 30 September 2018. There were 53 responses from individuals, Town and Parish councils, environmental organisations and businesses representing several hundred people from across the District. There was overwhelming support for the Priorities as set out in the table below, the full results are set in appendix 1.



2.3 The questionnaire also asked respondents to comment on why they had answered in a particular way about of the Priorities. There were a large number of positive comments made, reflecting of the high percentage of those agreeing with the different priorities. Other remarks commented on how SDC is unable to achieve some of the aims set out in the priorities insolation of help from others such as central government, other local authorities, businesses, and manufacturers of such things as single use plastics.

3. Annual Budget and Satisfaction survey

3.1 The Annual Budget and Satisfaction telephone survey asks both SDC residents and businesses for their opinions on the Council's priorities and progress on improving the environment.

3.2 The 2018 survey has reaffirmed the past 5 years of outstanding results - 86% residents and 90% of businesses agreeing our priority to '*Help the community to minimise its carbon footprint adapt to climate change and recycle more*', with 78% of both residents and businesses agreeing that SDC is working to improve the environment.

4. Work Programme

4.1 The original 2007 Strategy encompassed the actions/work programme, many of which were quickly achieved. The Committee and subsequent Task and Finish Group agreed that it was important to separate the Strategy from the actions to enable better monitoring and reporting of projects and initiatives that were outside of normal business.

4.2 SDC is already committed to undertaking a number of projects and initiatives that directly link to the Environment Strategy Priorities most of which are already set out in the Corporate Delivery Plan (CDP). Taking on board the comments made in the consultation it is also important to work with our neighbouring authorities, the County Council and local environmental groups to achieve our aims.

- 4.3 It is proposed that the Work Programme is a 'living document' and not only monitors SDC initiatives but helps to inform county wide plans such as Vision 2050 and the Gloucestershire Energy Strategy.
- 4.4 Monitoring will be maintained through the performance monitoring system – Excelsis- and quarterly updates will be provided to Committee by the Performance Monitoring member(s) and/or by report.

Draft Work Programme 2018/19

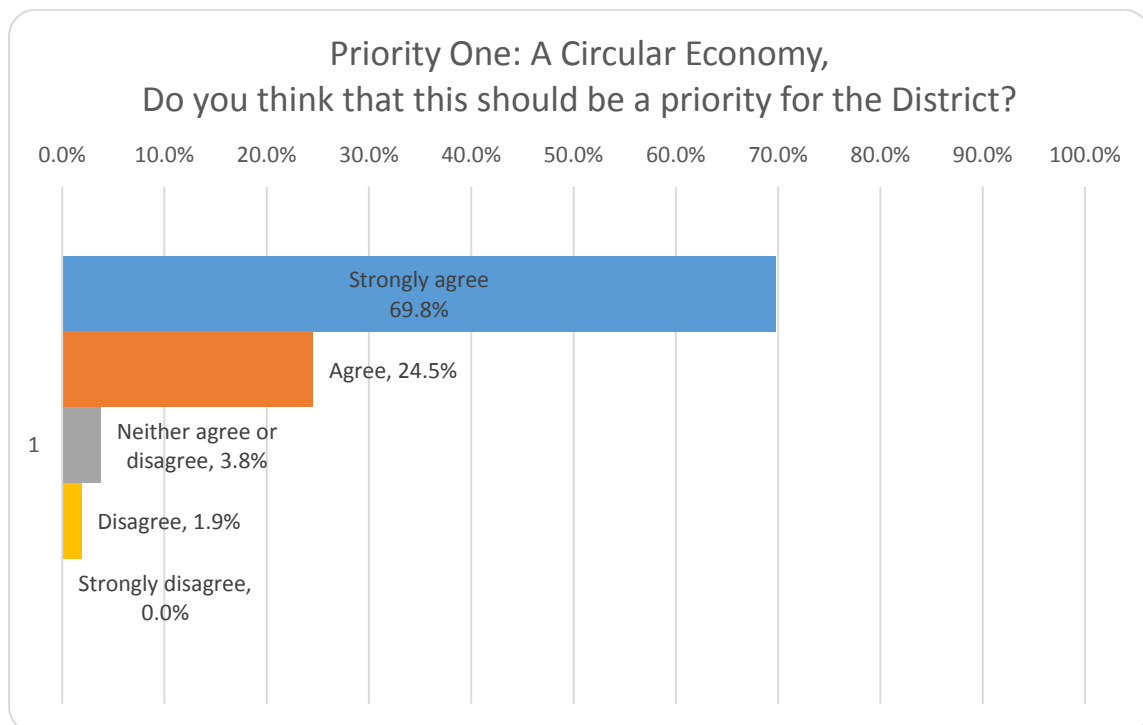
Key Action	Lead Officer
Phase out the use single use plastics across the council and those use by our contractors and suppliers	Barry Wyatt
Introduce cost saving measures for grounds maintenance, building cleaning and waste collection	Mike Hammond
Implement our cycling and walking plan focused on: Saul – Stonehouse - Stroud - Brimscombe, Stroud - Nailsworth and Cam – Dursley – Uley	Mark Russell
Refurbish Stratford Park Outdoor Pool (Lido) and zero or low carbon technologies to heat the pool water	Mike Hammond
Agree a long term investment and management plan for Stratford Park with partners and contractors	Mike Hammond
Complete our award winning council house building programme	Alison Fisk
Carry out up to £6.7m of planned work to council homes, helping tackle fuel poverty	Joe Gordon
Provide support for households in fuel poverty to install efficient and affordable heating	Jon Beckett
Local Plan - review	Mark Russell

Environment Strategy Consultation Results 2018

Priority 1

Priority One:
A Circular Economy, thriving now, thriving in the future; financial prosperity today is no good if we use the resources our children will require tomorrow. We must consider the whole life costs of our purchases and not waste them. When we have finished with them we must repair, reuse and recycle and use them again. A sustainable economy should leave no trace.
Do you think that this should be a priority for the District?

Answer Choice	Response Percent	Response Total
1 Strongly agree	69.8%	37
2 Agree	24.5%	13
3 Neither agree or disagree	3.8%	2
4 Disagree	1.9%	1
5 Strongly disagree	0.0%	0
answered		53



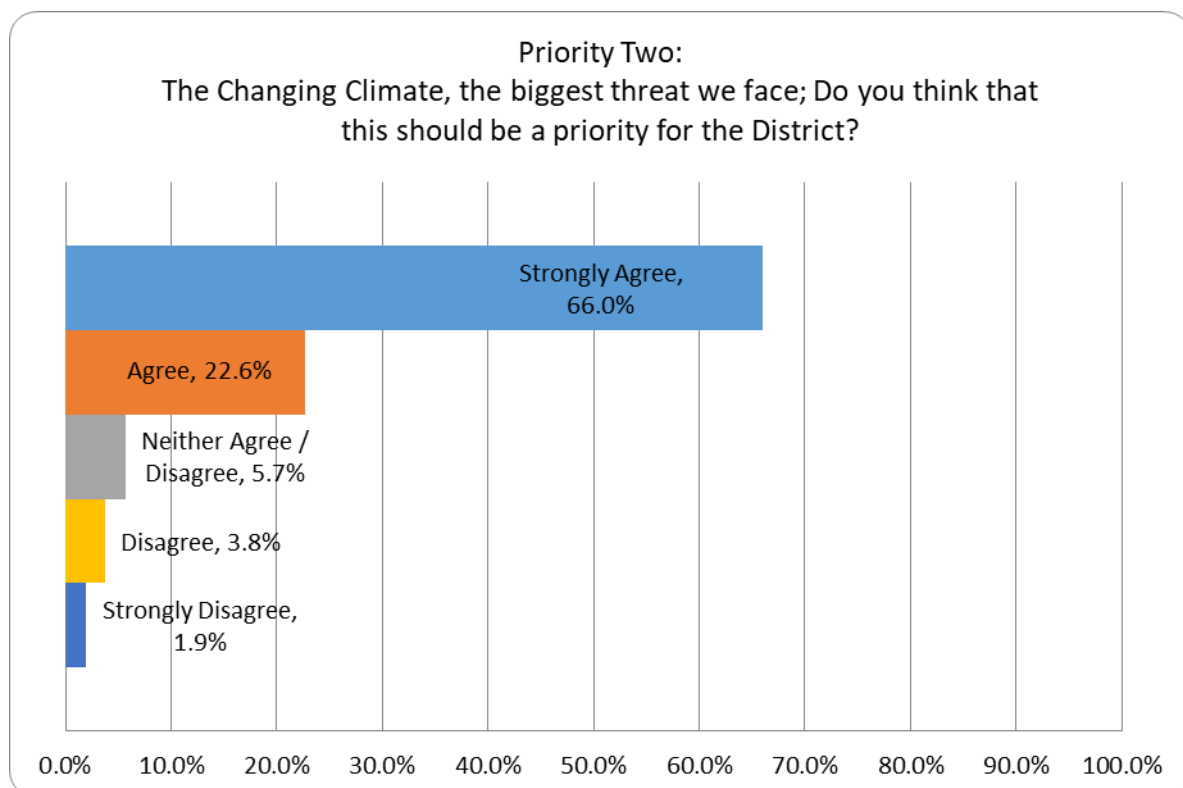
Priority 2

Priority Two:

The Changing Climate, the biggest threat we face; man-made climate change is the biggest threat humanity faces. We must adapt and increase our resilience to changes in weather patterns. We therefore must take steps to prevent levels of CO2 rising, by using less energy and what we do use must be greener, cleaner and smarter.

Do you think that this should be a priority for the District?

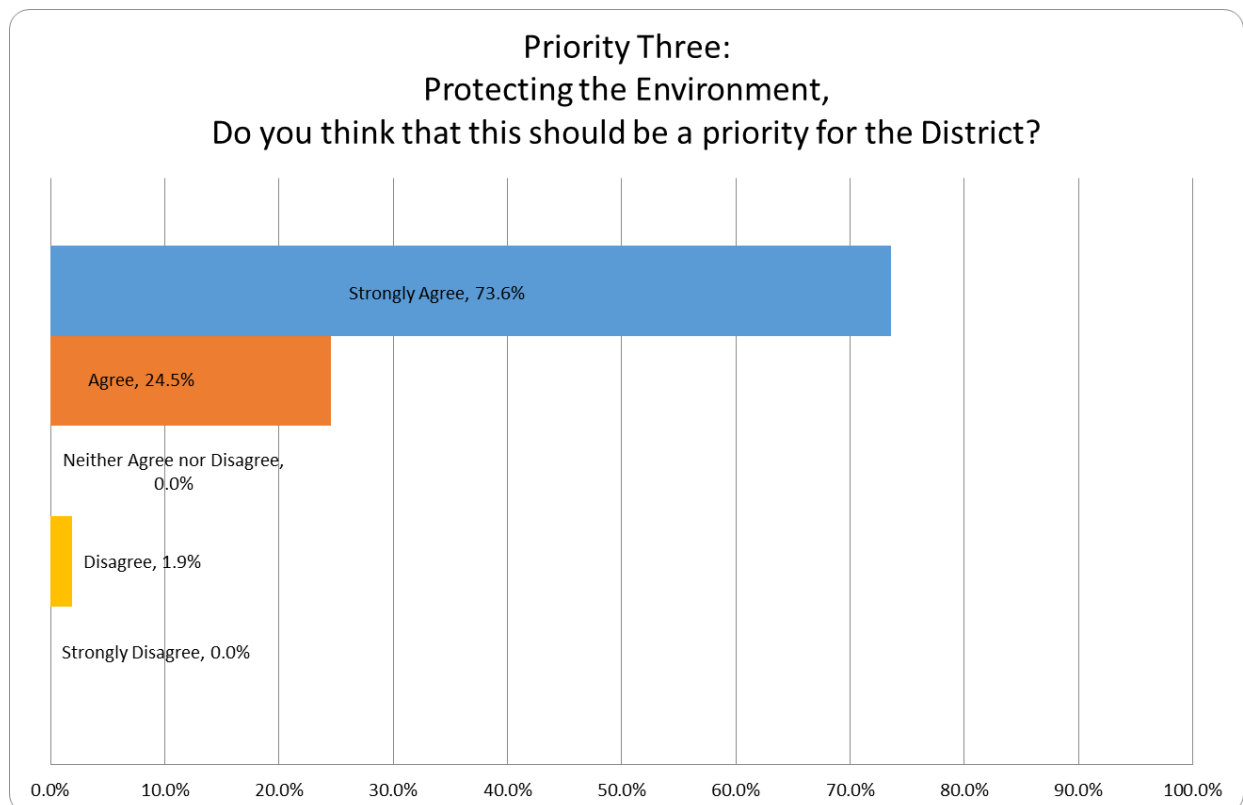
Answer Choice		Response Percent	Response Total
1	Strongly Agree	66.0%	35
2	Agree	22.6%	12
3	Neither Agree / Disagree	5.7%	3
4	Disagree	3.8%	2
5	Strongly Disagree	1.9%	1
		answered	53



Priority 3

Priority Three:
Protecting the Environment, caring for our natural world; we are all the custodians of Stroud District, we are looking after it for future generations. It is our mission to hand it on to them in a better state than it was handed to us.
Do you think that this should be a priority for the District?

Answer Choice		Response Percent	Response Total
1	Strongly Agree	73.6%	39
2	Agree	24.5%	13
3	Neither Agree nor Disagree	0.0%	0
4	Disagree	1.9%	1
5	Strongly Disagree	0.0%	0
		<i>answered</i>	53



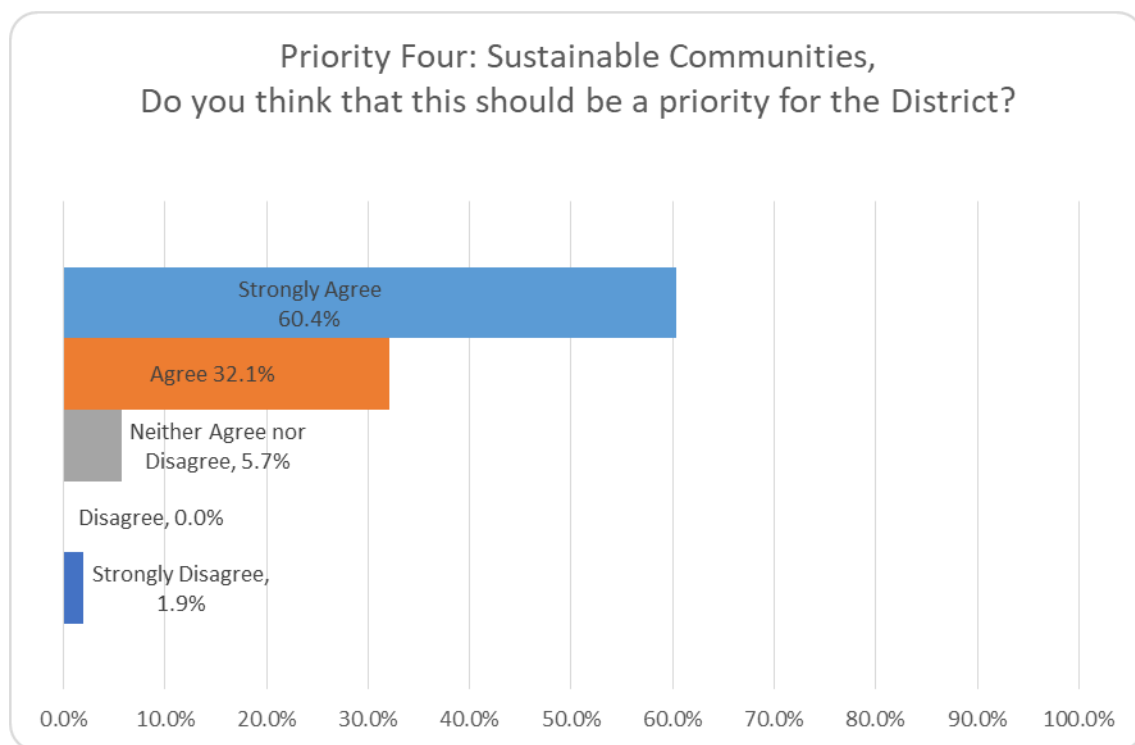
Priority 4

Priority Four:

Sustainable Communities, planning today for a better tomorrow: we must continue to ensure that the communities we plan and build today will still be vibrant places where people can and want to live long now and in the future.

Do you think that this should be a priority for the District?

Answer Choice		Response Percent	Response Total
1	Strongly Agree	60.4%	32
2	Agree	32.1%	17
3	Neither Agree nor Disagree	5.7%	3
4	Disagree	0.0%	0
5	Strongly Disagree	1.9%	1
<i>answered</i>			53



STROUD DISTRICT COUNCIL
ENVIRONMENT COMMITTEE

**AGENDA
ITEM NO**

13 DECEMBER 2018

12

Report Title	FRAMPTON COMMUNITY DESIGN STATEMENT
Purpose of Report	To approve a Design Statement: The report sets out the recommended response to the Parish Council & Community work on the Frampton Design Statement.
Decision(s)	The Committee RESOLVES to Adopt the Frampton Design Statement as Supplementary Planning Advice (SPA).
Consultation and Feedback	The Frampton Design Statement process commenced in July 2016 and has involved the GRCC. Officers became involved following the Issues and Options Local Plan Review. It has been produced by members of the Parish Council with the assistance of community volunteers.. Comment and advice from Officers of the Council has been sought to ensure compliance with the NPPF and adopted local plan policies. The Design Statement has been the subject of publicity, consultation and scrutiny at various stages of production. Public consultation is in accordance with the Council's Adopted Statement of Community Involvement (SCI) and the original 1995 Countryside Agency Design Statement production process advice. The record of community involvement is given in Appendix B of this report.
Financial Implications and Risk Assessment	There are no direct financial implication arising from this report. Adele Rudkin, Accountant Tel: 01453 754109Email: adele.rudkin@stroud.gov.uk
Legal Implications	The proposed design statement is a supplementary planning document. It should not set out the development policy for the area in question but rather should supplement such policy and advise as to how existing plans and policies are implemented; as is set out in the report, it may also inform any revisions to the Local Plan following the forthcoming review. Members should be satisfied that there is no conflict between the proposed statement and existing plans and policies. If adopted, the statement will not itself dictate how planning applications are determined but will be a material consideration where it is relevant to such decisions. Mike Wallbank, Solicitor & Deputy Monitoring Officer Email: Mike.Wallbank@stroud.gov.uk

Report Author	Conrad Moore, Principal Planning Officer, Planning Strategy. Tel: 01453 754328 Email: conrad.moore@stroud.gov.uk
Options	The Council may decide not to approve Supplementary Planning Advice or specific guidelines within it. However the provision of up to date Supplementary Planning Advice (SPA) will assist effective and efficient planning and development control decision-making within the District.
Performance Management Follow Up	Progress on the use of the Design Statement will be monitored by the Parish through the development control process and the guidance reviewed to ensure continued conformity with any future local planning and national planning policy direction.
Background Papers/ Appendices	Background papers Appendix A – Frampton on Severn Community Design Statement (November 2018) Appendix B – Frampton on Severn Community Design Statement Consultation Audit Trail Report Paper copies have been placed in the Members Room.

1. INTRODUCTION / BACKGROUND

- 1.1** The Frampton on Severn Community Design Statement has been produced under the initiative originally launched by the former Countryside Commission to encourage communities to identify local character and to set out design guidance at the local level. A Village Design Statement [VDS] is a practical tool to help influence decisions on local design. Prepared correctly, a VDS will provide a clear statement of the character of a particular village or locality against which planning applications may be assessed. It is not about whether development should take place (this is one of the purposes of both the current Adopted Stroud District Local Plan, but about how development should be undertaken so as to respect the sense of place and local identity.
- 1.2** Local people in villages and smaller more dispersed rural communities are well placed to identify local character and distinctiveness, described in terms of the landscape setting of their villages, the pattern and shape of the settlements, and the nature of buildings, spaces, landmarks and special features. An effective VDS:
- is developed, researched, written, and edited by local people;
 - is representative of the views of the village as a whole and has involved a wide section of the village community in its production;
 - describes the visual character of the village and demonstrates how local character and distinctiveness can be protected and enhanced in new development locally;

- is compatible with the statutory planning system and is suitable for approval by the District Council as supporting its Adopted Local Plan;
- is applicable to all forms and scale of development; and is about managing change in the village, not preventing it.

1.3 At the national scale Government continues to seek to devolve powers to local councils and neighbourhoods thereby giving local communities influence and a voice in making planning decisions. This design statement is about letting the people who know and care for an area to influence development within it. Furthermore work undertaken for the Design Statement could be used as a first step towards drafting a future NDP. Plans can share a common evidence base. The adopted Local Plan contains a number of policies which refer to Neighbourhood Development Plans, Design Statements and accompanying evidence. The National Planning Policy Framework (NPPF) July 2018 at section 12 is clear on the role that design statements and guidance can have.

2. ISSUES FOR CONSIDERATION

2.1 Frampton on Severn Community Design Statement Content

The DS covers the Parish of Frampton on Severn. The introductory and background text gives the location of the Parish and the document role and purpose in the planning context. It points out the distinctive characteristics of the locality. The document draws together the particular aspects that the community value and provides planning guidance to respect the local environment characteristics and to influence how future development should be carried out. It also identifies aspirations that the community has such as infrastructure to accompany any new development and growth. The DS covers a range of planning related topics which then have a series of policy guidelines accompanying that topic. More detailed ward descriptions are given in Part B of the document. It is an advisory document that will not stop change from happening, but it can influence how any new building can better complement the existing Parish characteristics. By approving the document as Supplementary Planning Advice (SPA), the guidelines within it can be carefully considered in planning decisions relating to Frampton on Severn Parish. The appendices set out the 43 policy advice recommendations linking them with the current NPPF, Adopted Local Plan policies and/or other reference material. They also provide useful local contacts on a range of themes.

2.2 Frampton on Severn Community Design Statement Consultation

Local public consultation has been carried out in accordance with the Council's Adopted Statement of Community Involvement and original Countryside Agency Design Statement production advice. The DS has an accompanying consultation audit trail document that sets out public consultation events and this provides a comprehensive audit trail of how comments from stakeholders have been taken into account in putting together the design statement in accordance with production guidelines. The Consultation Audit Trail Report is given at Appendix B of this report. By

drawing a wide section of the community into the planning process, the CDS provides an important evidence base on local design issues that can help inform the implementation of national and Local Plan policies by recognising that local communities have a detailed appreciation and understanding of their own place, thereby adding value to the policy implementation process.

2.3 Future Document Review

The Design Statement will be monitored and reviewed by the Parish Council post any adoption as Supplementary Planning Advice. Any future potential changes will need to be made in accordance with the relevant guidance and policy at that time. The Design Statement was adopted by the Parish Council unanimously on 7th November 2018 with the following resolution:
Frampton on Severn Parish Council approves the Frampton on Severn Community Design Statement 2018 and resolves to adopt it for a minimum of ten years from 7th November, 2018. It requests that Stroud District Council approves this design statement and adopts it as supplementary planning advice. Frampton on Severn Council agrees to review and update its Community Design Statement at least every five years, including responding to changes to the SDC Local Plan and National guidance..

The District Council is committed to undertaking an early review of the Adopted Local Plan and Frampton on Severn Parish have committed to undertaking a review of the VDS advice within the Local Plan review timeframe.

3. CONCLUSION / RECOMMENDATION

- 3.1 Every parish, village and small town should consider the benefits of preparing a DS. Officers consider for the reasons set out in this report to recommend that the Frampton on Severn Community Design Statement is adopted as Supplementary Planning Advice (SPA). In this role it can support and inform development management recommendations and decisions through joint working and collaboration.